

Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 CIAE-00 NSAE-00 NSCE-00 SSO-00

USIE-00 INRE-00 ERDA-05 H-02 INR-07 IO-10 L-03 OIC-02

OMB-01 PA-01 PM-03 PRS-01 SAJ-01 SAM-01 SP-02 SS-15

TRSE-00 NSC-05 NRC-05 ERDE-00 /087 W

----- 048897

O R 240905Z JUL 75

FM USDEL MBFR VIENNA

TO SECSTATE WASHDC IMMEDIATE 1170

SECDEF WASHDC IMMEDIATE

INFO USMISSION NATO

AMEMBASSY BONN

AMEMBASSY LONDON

USNMR SHAPE

USCINCEUR

S E C R E T SECTION 1 OF 2 MBFR VIENNA 0396

FROM US REP MBFR

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: FOLLOW-ON ARRANGEMENTS

REF: US MBFR VIENNA 0296, PARA 16

1. PARA 14 OF THE US DRAFT SUPPLEMENT (STATE 169248) STATES THAT SOME FORM OF FOLLOW-ON ARRANGEMENT WILL BE NECESSARY TO DEAL WITH ISSUES RELATED TO INTRODUCTION OF NEW MODELS OF EQUIPMENT OF THE TYPE CONSTRAINED. HOWEVER, THE SUPPLEMENT INDICATES THAT AN ALLIANCE DECISION ON SPECIFIC ARRANGEMENTS SHOULD BE DEFERRED, AND THAT ALLIED NEGOTIATORS SHOULD NOT INDICATE ANY PREFERENCES TO THE EAST IN THIS REGARD.

2. HOWEVER, BOTH UK AND FRG HAVE RAISED QUESTIONS AS TO
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WHAT TYPE OF FOLLOW-ON ARRANGEMENTS US HAS IN MIND.

FRG HAS INDICATED IT WOULD LIKE TO HAVE GREATER CLARITY ON THIS MATTER BEFORE PROCEEDING WITH OPTION 3.

3. WE ARE AWARE THAT WASHINGTON AGENCIES HAVE NOT YET DEVELOPED A POSITION ON THIS MATTER. THE QUESTION OF FOLLOW-ON ARRANGEMENTS HAS WIDER RAMIFICATIONS THAN THE SPECIFIC QUESTIONS ASSOCIATED WITH OPTION 3 LIMITATIONS, AND WE BELIEVE IT WOULD BE PREMATURE TO DEVELOP A FULLY FLESHED-OUT POSITION FOR ALLIANCE DECISION AT THIS POINT. COMPLEX PROCEDURAL ISSUES, AMONG OTHER THINGS, ARE INVOLVED, AND IF THESE ISSUES WERE RAISED NOW IN THE ALLIANCE, SOME ALLIES MIGHT INSIST THAT THEY BE RESOLVED BEFORE PROCEEDING IN VIENNA WITH OPTION 3.

4. HOWEVER, WE BELIEVE THAT, IN ORDER TO SATISFY THE FRG AND POSSIBLY SOME OTHER ALLIES, IT MAY PROVE NECESSARY TO GO SOMEWHAT BEYOND THE POSITION TAKEN IN THE PRESENT DRAFT OF THE OPTION 3 SUPPLEMENT. THE COMPLETION OF STAGE II OF CSCE HAS REMOVED THE INHIBITION THAT DISCUSSION OF FOLLOW-ON ARRANGEMENTS IN MBFR MIGHT PREJUDICE ALLIED POSITIONS ON FOLLOW-ON ARRANGEMENTS IN CSCE. THERE IS A FURTHER POINT OF SUBSTANCE INVOLVED. THIS IS THE CONCERN OF MANY ALLIES, AND PARTICULARLY THE FRG, THAT INDIVIDUAL ALLIED COUNTRIES NOT BE SUBJECTED TO DIRECT BILATERAL SOVIET PRESSURES IN THE PERIOD FOLLOWING AN MBFR AGREEMENT ON QUESTIONS REGARDING THE IMPLEMENTATION OR MAINTENANCE OF THE AGREEMENT, OR BE HELD DIRECTLY AND INDIVIDUALLY ACCOUNTABLE BY THE SOVIET UNION FOR LIVING UP TO ASPECTS OF THE AGREEMENT. THIS CONCERN BEARS ON THE FRG DESIRE TO AVOID NATIONAL CEILINGS OR OTHER INDIVIDUAL NATIONAL COMMITMENTS.

5. THE NAC, IN ITS GUIDANCE TO THE AHG OF APRIL 16, 1975, (USNATO 20 40) DEALT WITH ONE ASPECT OF THIS PROBLEM: NAMELY, THE QUESTION OF HOW BOTH SIDES COULD ASSURE THEMSELVES AFTER IMPLEMENTATION OF A PHASE II AGREEMENT OF THE CONTINUING MAINTENANCE OF THE COMMON CEILING. SECTION (E) OF THE NAC GUIDANCE STATED THAT: "A PERSON OR BODY WOULD BE DESIGNATED TO RECEIVE, ON BEHALF OF ALL WESTERN PARTICIPANTS, SECRET

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ANY QUESTION OR OBJECTIONS RAISED BY THE WARSAW PACT WITH RESPECT TO THE MAINTENANCE OF THE COMMON CEILING. THE WARSAW PACT WOULD IN TURN AGREE TO A SIMILAR DESIGNATION." FOR TACTICAL REASONS, THIS GUIDANCE HAS NOT YET BEEN USED IN THE NEGOTIATIONS. IN ANY EVENT, IT IS RELEVANT TO A PHASE II AGREEMENT, NOT A PHASE I AGREEMENT.

6. HOWEVER, WE BELIEVE THAT, TO MEET FRG CONCERNS REFERRED

TO IN PARA 4 ABOVE, IT WILL BE NECESSARY AT SOME POINT TO
INDICATE TO OUR ALLIES THAT US WOULD EXPECT TO PLAY AN

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S E C R E T SECTION 2 OF 2 MBFR VIENNA 0396

FROM US REP MBFR

IMPORTANT PART IN ANY FOLLOW-ON ARRANGEMENTS, THAT
INDIVIDUAL ALLIES WOULD ACCORDINGLY NOT BE LEFT
ALONG TO FACE SOVIET PRESSURES OR CHALLENGES ARISING
UNDER THE AGREEMENT, AND THAT THE FOLLOW-ON
ARRANGEMENTS SHOULD THEREFORE HAVE A COLLECTIVE CHARACTER
ALLOWING FOR PARTICIPATION BY ALL ALLIES TAKING PART
IN THE NEGOTIATIONS.

7. FOR THE REASONS GIVEN ABOVE, WE BELIEVE IT MAY BE
DESIRABLE FOR THE OPTION 3 SUPPLEMENT PAPER TO SET
FORTH A FEW GENERAL PRINCIPLES OR GUIDELINES FOR A
FOLLOW-ON ARRANGEMENT, RESERVING DECISIONS ON SPECIFIC
DETAILS TO A LATER POINT. ACCORDINGLY, WE SUGGEST FOR
WASHINGTON CONSIDERATION THE FOLLOWING TEXT OF A

PARAGRAPH ON FOLLOW-ON ARRANGEMENTS, TO REPLACE THE
PRESENT PARAGRAPH 19 OF THE SUPPLEMENT IF THE NEED
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ARISES IN SUBSEQUENT SPC DISCUSSION:

8. BEGIN TEXT: "FOLLOW-ON ARRANGEMENTS. SOME
FORM OF FOLLOW-ON ARRANGEMENT WILL BE NECESSARY TO DEAL
WITH ISSUES RELATED TO INTRODUCTION OF NEW MODELS OF
EQUIPMENT OF THE TYPE CONSTRAINED. OTHER
ISSUES ARISING OUT OF A PHASE I AGREEMENT WILL ALSO
REQUIRE THE ESTABLISHMENT OF A FOLLOW-ON ARRANGEMENT.
SUCH AN ARRANGEMENT WOULD PROVIDE PARTICIPANTS A MEANS
OF DEALING WITH QUESTIONS REGARDING THE IMPLEMENTATION
AND CONTINUED MAINTENANCE OF AN AGREEMENT, AND OF
DEALING WITH MISUNDERSTANDINGS OR AMBIGUITIES WHICH
MAY ARISE. IT COULD ALSO PROVIDE A FORUM FOR THE
EXCHANGE OF ANY INFORMATION OR NOTIFICATIONS CALLED
FOR UNDER AN AGREEMENT, FOR EXAMPLE IN CONNECTION
WITH STABILIZING MEASURES OR VERIFICATION ARRANGEMENTS.
IF THE ISSUE OF A FOLLOW-ON ARRANGEMENT IS RAISED BY
THE EAST, THE ALLIED NEGOTIATORS COULD MAKE CLEAR TO
THE EAST THAT:

A) THE WEST ENVISAGES REACHING AGREEMENT ON A
FOLLOW-ON ARRANGEMENT IN CONNECTION WITH A FIRST-PHASE AGREEMENT;

B) ILLUSTRATIVELY, SUCH AN ARRANGEMENT WOULD
PROVIDE A MEANS OF DEALING WITH QUESTIONS REGARDING THE
IMPLEMENTATION AND CONTINUED MAINTENANCE OF THE AGREEMENT.
IT WOULD ALSO PROVIDE A FORUM FOR THE EXCHANGE OF ANY
INFORMATION OR NOTIFICATIONS CALLED FOR UNDER THE
AGREEMENT, FOR EXAMPLE IN CONNECTION WITH STABILIZING MEASURES.

C) REPRESENTATIVES OF ALL 19 PARTICIPANTS IN THE
NEGOTIATIONS SHOULD HAVE THE RIGHT TO PARTICIPATE IN THE
FOLLOW-ON ARRANGEMENT.

\$) FURTHER DETAILS REGARDING THE FOLLOW-ON
ARRANGEMENT SHOULD BE DISCUSSED AT A LATER POINT
DURING PHASE I NEGOTIATIONS, WHEN THERE IS GREATER
CLARITY AS TO THE SPECIFIC PROBLEMS WHICH WILL NEED
TO BE DEALT WITH." END TEXT.RESOR

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